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	OIC-02	OMB-01	PA-01	PM-00	PRS-01	P-01	SNP-00
	SP-00	SR-00	SS-00	TRSE-00	T-00	USIE-00	DTC-01
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TO SECSTATE WASHDC NIACT IMMEDIATE 1650

INFO JCS WASHDC IMMEDIATE

AMEMBASSY KINSHASA IMMEDIATE

AMEMBASSY KAMPALA IMMEDIATE

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UNITED STATES DEPARTMENT OF STATE

REVIEW AUTHORITY: ARCHIE M BOLSTER

DATE/CASE ID: 23 JAN 2004 200301564

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AID ALSO FOR BHR, BHR/OFDA, BHR/FFP, AFR, PPC
NAIROBI FOR DART/RWANDA AND REDSO
ROME FOR FODAG

E.O. 12356: N/A

TAGS: PREF, EAID, MASS, AORC, RW, CG, UG, UNHCR

SUBJECT: MGRW02: RWANDAN REFUGEES: OGATA REPORTS WEAK

DONOR RESPONSE TO HER URGENT REQUEST FOR SERVICE PACKAGES

REF: (A) STATE 197418, (B) GENEVA 6380,

- (C) STATE 196163, (D) GENEVA 6341

1. SUMMARY. IN A MEETING WITH THE AMBASSADOR ON 7/23, UN HIGH COMMISSIONER FOR REFUGEES SADAOKO OGATA SAID THAT ONLY THE U.S. AND GERMANS HAVE COME FORWARD WITH OFFERS TO PROVIDE THE "SERVICE PACKAGES" REQUESTED BY UNHCR FOR RWANDAN REFUGEES IN EASTERN ZAIRE. SHE BELIEVES THE URGENT TASKS REQUIRED ARE BEYOND THE CAPABILITIES OF NON-GOVERNMENTAL ORGANIZATIONS, CANNOT WAIT A WEEK TO BE SET INTO MOTION, AND CAN ONLY BE ACCOMPLISHED QUICKLY BY LIMITED OFFICIAL USE

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GOVERNMENTS. SHE ASKED THE U.S. TO TAKE ON ADDITIONAL PACKAGES AND/OR PRESS OTHER DONOR GOVERNMENTS TO DO SO. OGATA ALSO REPORTED THAT IN HER 7/22 MEETING IN PARIS, THE FRENCH PRIME MINISTER URGED UNHCR TO BE PRESENT IN THE FRENCH ZONE AND AGREED NOT TO LEAVE A VACUUM UPON WITHDRAWAL. THE AMBASSADOR STRESSED THE IMPORTANCE OF QUICKLY ESTABLISHING COORDINATING MECHANISMS BETWEEN UNHCR AND THE USG, PARTICULARLY WITH THE U.S. MILITARY. WE RECOMMEND THAT A POLITICAL-LEVEL MILITARY LIAISON OFFICER BE DETAILED TO UNHCR/GENEVA. END SUMMARY.

2. THE AMBASSADOR MET WITH HIGH COMMISSIONER OGATA ON SATURDAY MORNING TO BRIEF HER ON THE USG RESPONSE TO THE EMERGENCY IN EASTERN ZAIRE AND TO INQUIRE ABOUT THE RESPONSE OF OTHER DONOR GOVERNMENTS TO THE UNHCR REQUEST FOR SERVICE PACKAGES (REFTEL D). OGATA AGAIN EXPRESSED HER GRATITUDE FOR THE U.S. CONTRIBUTION. SHE STRESSED THE URGENCY OF THE SITUATION AND SAID THAT THE RESPONSE FROM OTHER GOVERNMENTS (BESIDES GERMANY) THUS FAR HAS BEEN INSUFFICIENT. SHE ASKED THAT THE USG TAKE ON MORE SERVICE PACKAGES AND/OR PRESSURE OTHER GOVERNMENTS TO DO SO. (NOTE. REFTEL A, WHICH CALLS FOR EMBASSY DEMARCHES ON SEVERAL KEY DONORS, WAS RECEIVED SUBSEQUENT TO THE MEETING. WE WILL INFORM OGATA OF OUR EFFORTS IN THIS

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REGARD. END NOTE.)

3. OTHER THAN THE U.S. (PER REFTEL C) AND THE GERMANS (SEE REFTEL B), NO GOVERNMENT HAS COME FORWARD WITH AN OFFER TO TAKE ON A SERVICE PACKAGE (THOUGH SOME ARE MAKING SMALL OFFERS FOR PARTICULAR PORTIONS OF SERVICES). THERE HAS BEEN NO DONOR RESPONSE AT ALL ON LIMITED OFFICIAL USE

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ROAD SERVICING AND ROAD SECURITY, SITE PREPARATION AND PROVISION OF DOMESTIC FUEL, AND ONLY A LIMITED RESPONSE ON SANITATION. DEPUTY HIGH COMMISSIONER FOR REFUGEES GERALD WALZER SAID THE MANAGEMENT CAPACITY REQUIRED TO UNDERTAKE SUCH MASSIVE OPERATIONS WAS BEYOND THAT OF NGO'S. BASED ON HIS FRIDAY EVENING PHONE CONVERSATION WITH WFP'S DAAN EVERTS, HE BELIEVES MANY NGO WORKERS IN GOMA ARE AT THE POINT OF BREAKDOWN DUE TO EXHAUSTION, LACK OF SLEEP AND THE HORRIFIC CONDITIONS. DUE TO THE INSUFFICIENT GOVERNMENTAL RESPONSE, HOWEVER, WALZER QUERIED IF UNHCR SHOULD NOW MAKE CONTINGENCY PLANS FOR NUMEROUS IMPLEMENTING PARTNER AGREEMENTS WITH MAJOR NGO'S.

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E.O. 12356: N/A
TAGS: PREF, EAID, MASS, AORC, RW, CG, UG, UNHCR
SUBJECT: MGRW02: RWANDAN REFUGEES: OGATA REPORTS WEAK

4. THE GERMANS STILL PLAN TO PROVIDE THE 17 WATER
PURIFICATION PLANTS AND HAVE CEDED ENTEBBE AIRHEAD
MANAGEMENT TO THE U.S.; UNHCR HAS PROPOSED THAT THE DM
25 MILLION INTENDED FOR ENTEBBE BE USED ELSEWHERE.
OGATA SAID SHE HAD ALREADY CALLED THE JAPANESE FOREIGN
MINISTER AND SHE BELIEVES THEY WILL COME FORWARD WITH
GOODS (RATHER THAN SERVICE PACKAGES), BUT SHE SAID IT
WOULD BE WORTH A TRY FOR THE U.S. TO URGE THEM TO
PROVIDE A PACKAGE. SWEDEN PLANS TO PROVIDE SANITATION
AT ONLY ONE SITE, THE UNITED ARAB EMIRATES HAS OFFERED A
50-PERSON OFFLOADING CAPACITY, AND SOME OTHER
GOVERNMENTS HAVE MADE SIMILAR IMPORTANT BUT LIMITED

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OFFERS. WALZER ALSO STRESSED THE IMPORTANCE OF USING
THE ROAD (IF IT IS NOT OBSTRUCTED) FROM ENTEBBE TO
ZAIRE, SINCE HE CONSIDERED TOO MUCH DEPENDENCE ON THE
GOMA AIRPORT (WHICH ALSO HAS COMMERCIAL AND OPERATION
TURQUOISE USES) TO BE A VULNERABILITY.

5. THE AMBASSADOR ASKED WHAT KINDS OF ACTIONS UNHCR
ENVISIONS TO ENCOURAGE PEOPLE TO RETURN TO RWANDA.
WALZER RESPONDED THAT UNHCR HAS CONFIRMED IN WRITING TO
THE GOVERNMENT OF ZAIRE THAT PEOPLE SHOULD BE ALLOWED TO
RETURN IF THEY SO CHOOSE, AND THAT UNHCR WILL FACILITATE
RETURNS. UNHCR WILL TRY TO PROVIDE SOME ASSISTANCE OUT
OF KIGALI. WALZER ALSO REPORTED THAT HE HAD SPOKEN THIS
MORNING WITH OGATA'S SPECIAL ENVOY FOR THE CRISIS,
MICHEL MOUSSALLI, WHO HAD BEEN TRAVELING WITH GENERAL
DALLAIRE. MOUSSALLI REPORTED THAT RUHENGERI AND GISENYI
WERE BOTH COMPLETELY DESERTED. BASED ON ASSURANCES
MOUSSALLI HAS RECEIVED AT THE POLITICAL LEVEL FROM THE
NEW GOVERNMENT IN KIGALI, HE BELIEVES RWANDANS WILL BE
SECURE UPON RETURNING. THE NEW GOVERNMENT HAS REQUESTED
UNHCR ASSISTANCE FOR A PLANE TO TRANSPORT THE NEW
PRESIDENT TO TANZANIA, BURUNDI AND ZAIRE TO REASSURE
NEIGHBORING GOVERNMENTS OF ITS INTENTIONS. WHILE UNHCR
IS NOT IN A POSITION TO RESPOND, WALZER LOOKED ON THIS
AS ANOTHER POSITIVE SIGN FROM THE NEW GOVERNMENT.

6. REGARDING HER 7/22 MEETING IN PARIS WITH FRENCH
PRIME MINISTER BALLADUR, OGATA SAID THAT SHE HAD ASKED
FOR FINANCIAL ASSISTANCE BUT THE FRENCH SAID THAT THE
AMOUNT THEY CAN PROVIDE IS VERY LIMITED. BALLADUR MADE
IT CLEAR THAT HE WANTED UNHCR'S INPUT (IN THE FORM OF
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GOODS AND, MORE IMPORTANTLY, PRESENCE) IN THE FRENCH
ZONE. GIVEN THE HIGH LEVEL OF TENSION AND MISTRUST OF
THE RPF IN THE ZONE, THE FRENCH BELIEVE THAT RWANDANS
WILL RETURN ONLY IF ACCOMPANIED BY THE UN. OGATA SAID
THE FRENCH VIEW WAS, IN EFFECT, "COME IN SO WE CAN
LEAVE." SHE SAID THAT UNHCR WOULD TRY TO ESTABLISH SOME
PRESENCE IN THE ZONE, AND THAT SHE HAD OBTAINED FRENCH
AGREEMENT IN PRINCIPLE NOT TO WITHDRAW AND LEAVE A
VACUUM IN THE ZONE. IN HER VIEW, THE MORE THE FRENCH
ARE ASKED TO REMAIN IN RWANDA, THE BETTER (SINCE THEY

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FEEL THAT THEY ARE POLITICALLY VULNERABLE AND HAVE NOT RECEIVED ADEQUATE SUPPORT FOR THEIR INTITATIVE).

7. ON THE CRITICAL NEED FOR CLOSE USG-UNHCR COORDINATION IN THE OPERATION FOR THE RWANDAN REFUGEES

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SUBJECT: MGRW02: RWANDAN REFUGEES: OGATA REPORTS WEAK

IN EASTERN ZAIRE, THE AMBASSADOR SUGGESTED THAT UNHCR CONSIDER APPOINTING KEY STAFF MEMBERS TO ACT AS LIAISON WITH THE JOINT TASK FORCE (BOTH IN THE REGION AND AT GENEVA HEADQUARTERS). OGATA READILY AGREED AND CONSIDERED APPOINTING STAFF MEMBERS WITH PREVIOUS EXPERIENCE IN LIAISON WITH THE U.S. MILITARY. SHE REQUESTED THAT THE JTF PROVIDE SOMEONE IN GENEVA AS POLITICAL LIAISON.

8. RECOMMENDATION. COORDINATION ISSUES BETWEEN UNHCR AND THE U.S., PARTICULARLY THE U.S. MILITARY, WILL BE CRITICAL IN THE COMING DAYS AND WEEKS. WE URGE THAT THE
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JOINT TASK FORCE CONSIDER IMMEDIATELY DETAILING AN OFFICER TO ACT AS LIAISON WITH UNHCR/HEADQUARTERS IN GENEVA. WE SUGGEST THAT THIS BE A POLITICAL-LEVEL OFFICIAL WHO WOULD COOPERATE WITH, BUT OPERATE SEPARATELY FROM, THE JOINT AIR CELL. PLEASE ADVISE.
SPIEGEL

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